Responding to Food Crises

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My two main messages

- 1. We should agree on what we mean by "food crisis"
- 2. A political economy analytical approach is needed to better predict and recommend responses by relevant stakeholder groups.



Perceived meaning of the term "food crisis"

- Which indicators?
 - Large drop in food production or supply
 - Large increase in food prices
 - Large increase in prevalence of food insecurity, malnutrition or health
- Global, national, community, or households?
 - Inter-market transmission and interaction



Causes of food crises

- Income fluctuations
- Climatic fluctuations
- Armed conflicts
- Speculation and market manipulation
- Political factors



Who are the "Instigators" and "Responders" (1)

- Government agencies
- Civil Society
- Private sector
 - Farmers
 - Agribusiness (post-harvest supply chain)
 - Consumers
- International agencies



Who are the "Instigators" "Responders"? (2)

- Food Policy Analysts and advisors
- Agricultural research organizations
- Foreign direct investors
- News Media



Response motivations

- Legitimacy goals
 - Governments
 - Private sector (Social responsibility)
- Revenue (profit) goals
- Humanitarian goals
 - Protection of food security, nutrition, health.
 - Avoiding deteriorating poverty



A political economy analysis of Global food price volatility

Selected empirical findings from a collaborative study WIDER – Cornell – Copenhagen University

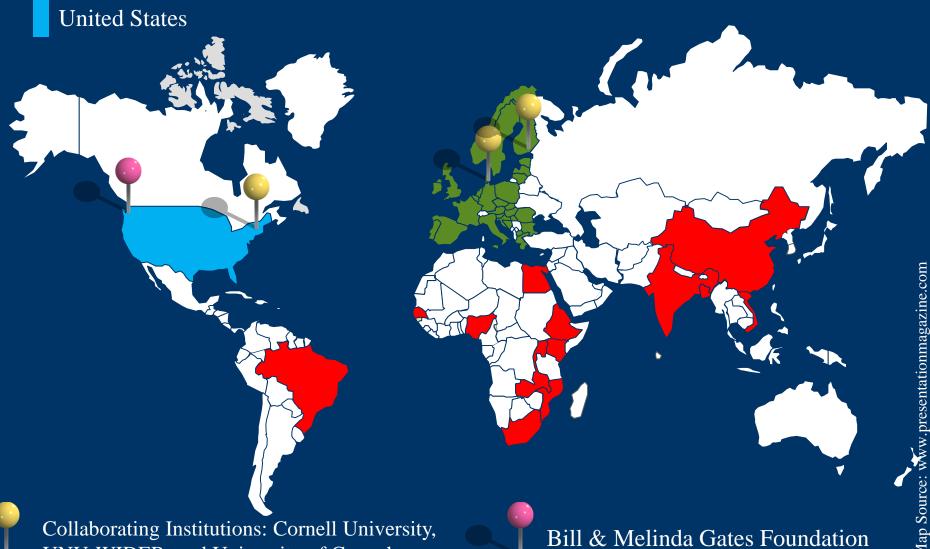




European Union



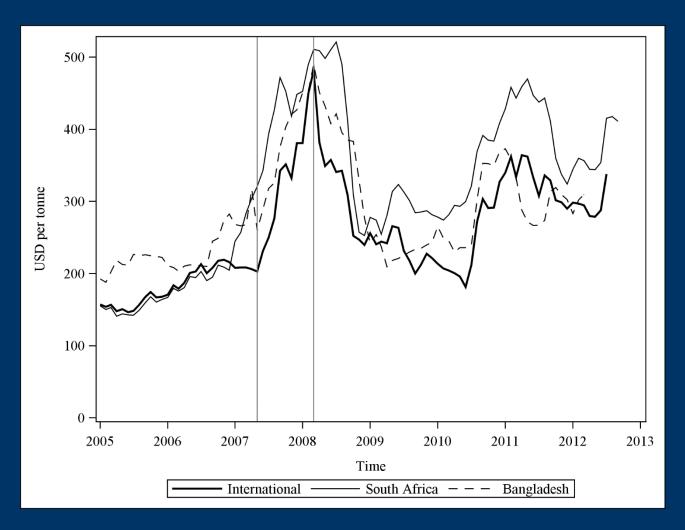
UNU-WIDER, and University of Copenhagen



Were Food Price Fluctuations in the World Market Transmitted to National Markets?



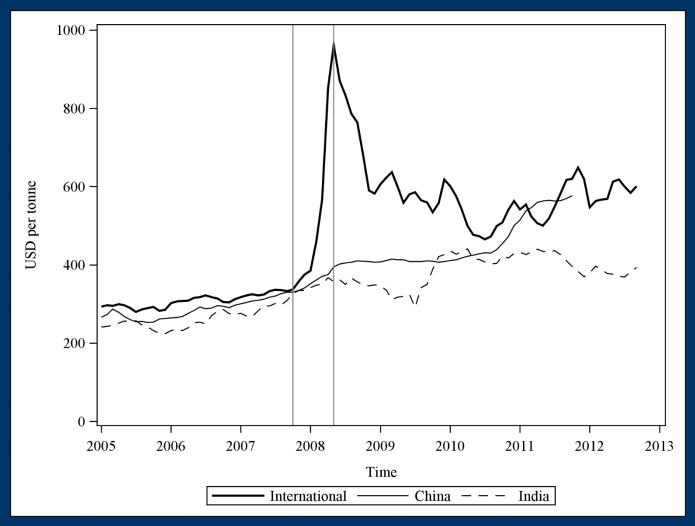
Wheat Prices in the World Market, South Africa and Bangladesh, 2005-2012



CORNELL

Source: Baltzer (2013)

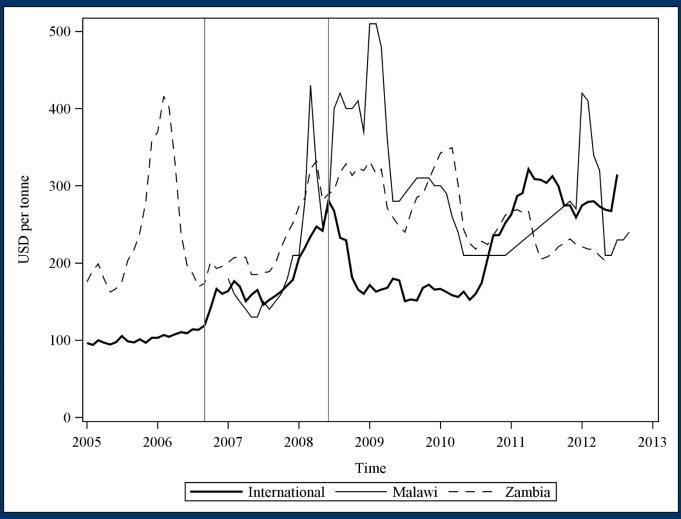
Rice Prices in the World Market, China and India, 2005-2012



CORNELL

Source: Baltzer (2013)

Maize Prices in the World Market, Malawi and Zambia, 2005-2012



CORNELL

Source: Baltzer (2013)

Policy Responses: Two Options Pursued

- 1. Decouple world market and domestic prices
- 2. Permit price transmission and compensate losers



Political Economy Lessons (1)

- 1. Protecting government legitimacy
- 2. Pursuing domestic policies irrespective of international consequences
- 3. Unitary government decision-making is unusual
- 4. Repeating past or expanding current policies (path dependence)
- 5. Relative power of stakeholder group varied



Political Economy Lessons (2)

- 6. Increasing urban bias
- 7. Smallholders versus larger farms
- 8. Mutual mistrust between government and the private sector
- 9. Foreign agencies had little influence



Recommendations

- Protect price signals
- Emphasize targeted compensation over price interventions
- Risk management tools for all system agents
- Seek high levels of price transmission
- Seek low levels of trade restrictions



Recommendations (2)

- Increase supply elasticities for food
- Improve management of cereal stocks
- Seek competitive behavior in supply chain
- Make demand for biofuel input price-related
- Strengthen international agreements regarding exporter behavior
- Improve public-private collaboration



Sources

- Per Pinstrup-Andersen (Editor). Food Price Policy in an era of Market Instability. Oxford University Press, 2015.
- www.wider.unu.edu/foodpricepolicy

