Policy Responses to Food Price Volatility

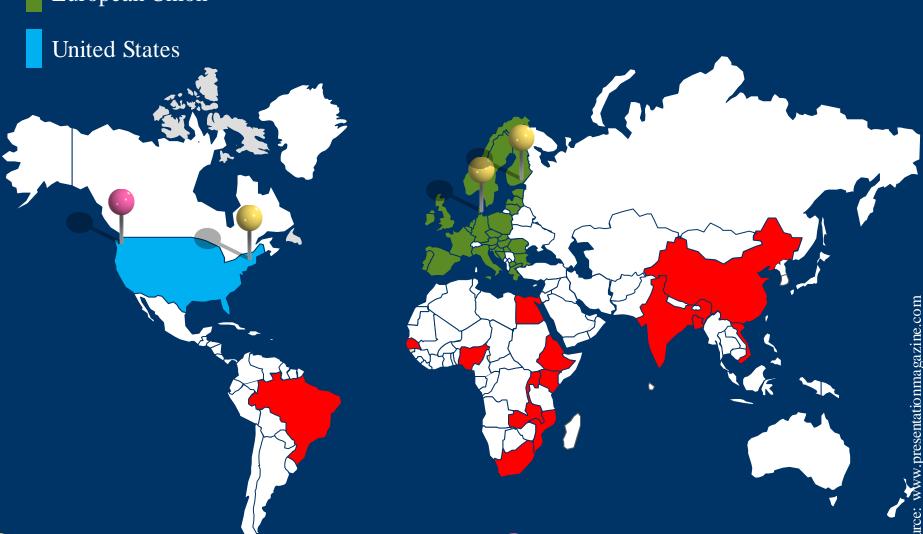
Per Pinstrup-Andersen UNU-WIDER and Cornell University

Seminar/webinar, USAID February 2, 2015





European Union



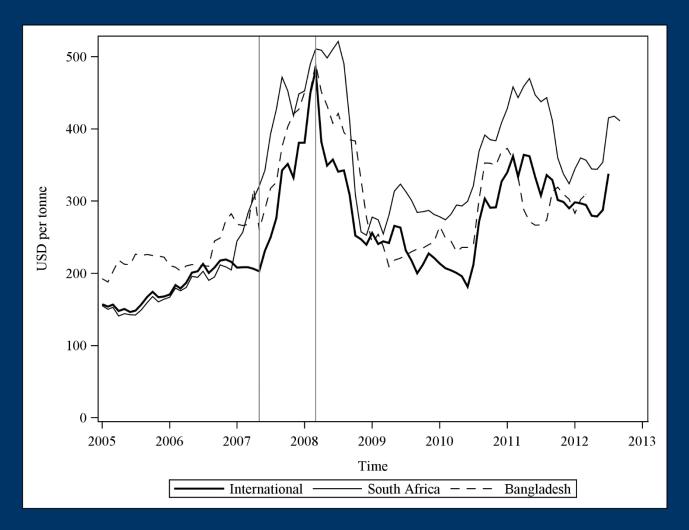
Collaborating Institutions: Cornell University, UNU-WIDER, and University of Copenhagen

Bill & Melinda Gates Foundation

Were Food Price Fluctuations in the World Market Transmitted to National Markets?



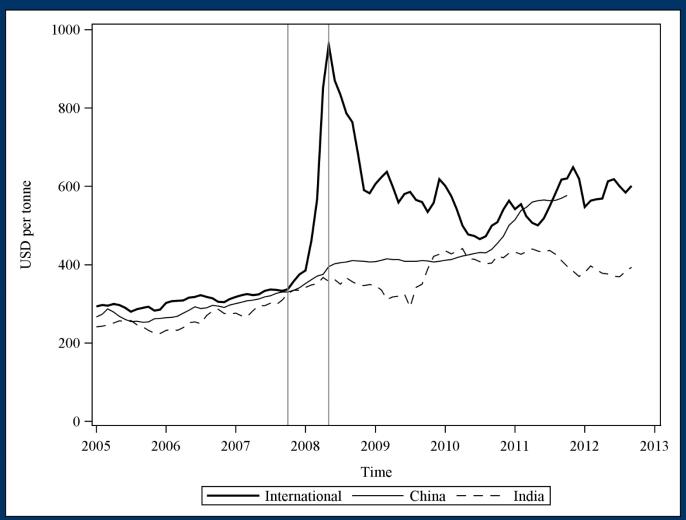
Wheat Prices in the World Market, South Africa and Bangladesh, 2005-2012



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Source: Baltzer (2013)

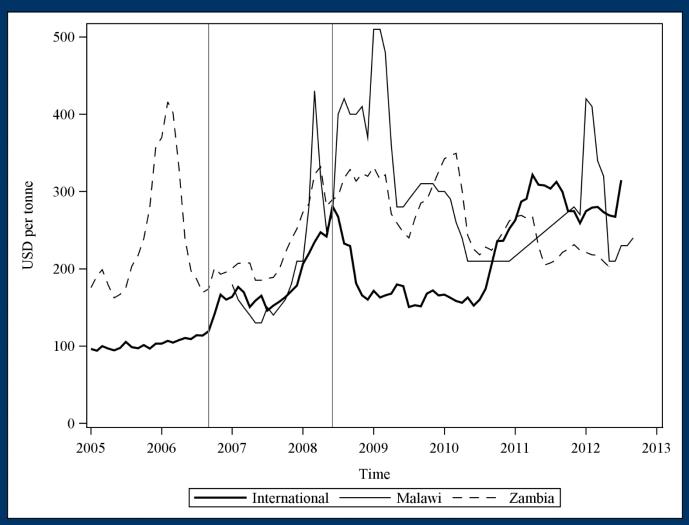
Rice Prices in the World Market, China and India, 2005-2012



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Source: Baltzer (2013)

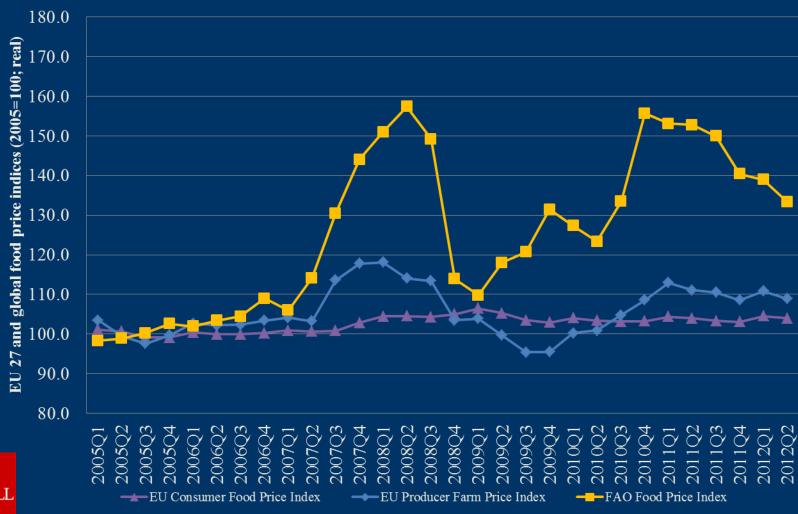
Maize Prices in the World Market, Malawi and Zambia, 2005-2012



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Source: Baltzer (2013)

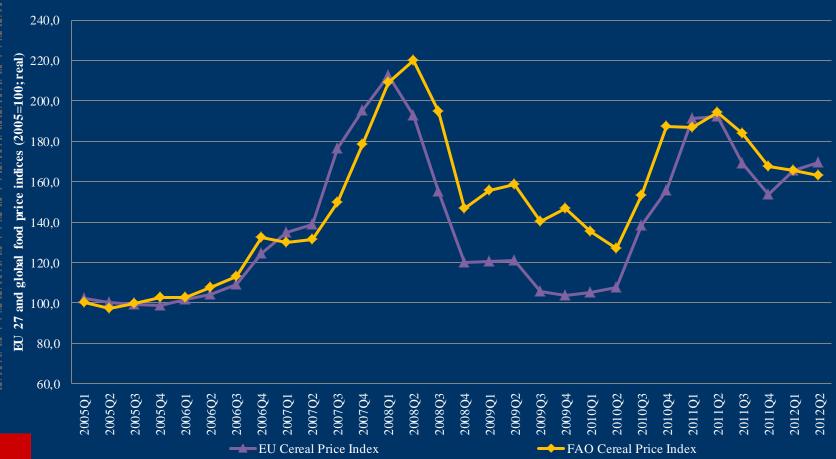
Real Food Price Indices in the EU and the World Market 2005-2012 (2005=100)





Source: Swinnen, Knops, and Herck (2013)

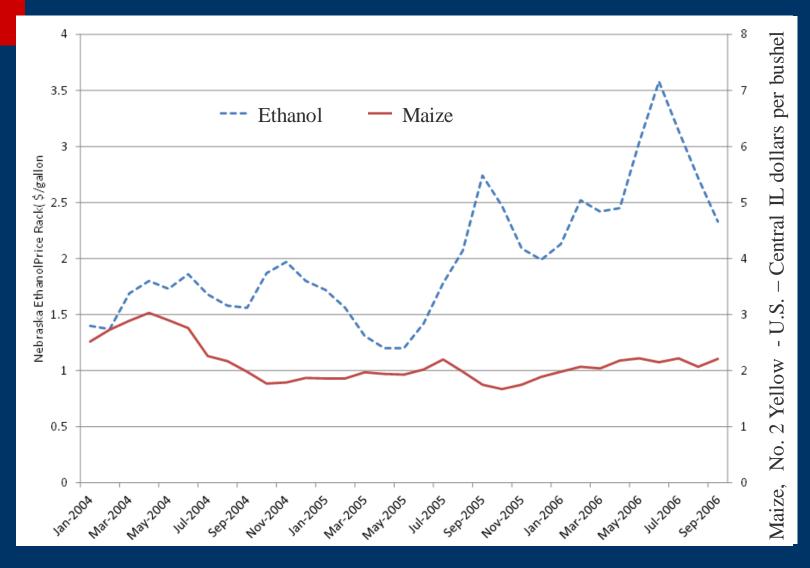
Cereal Prices in the EU and World Market 2005-2012





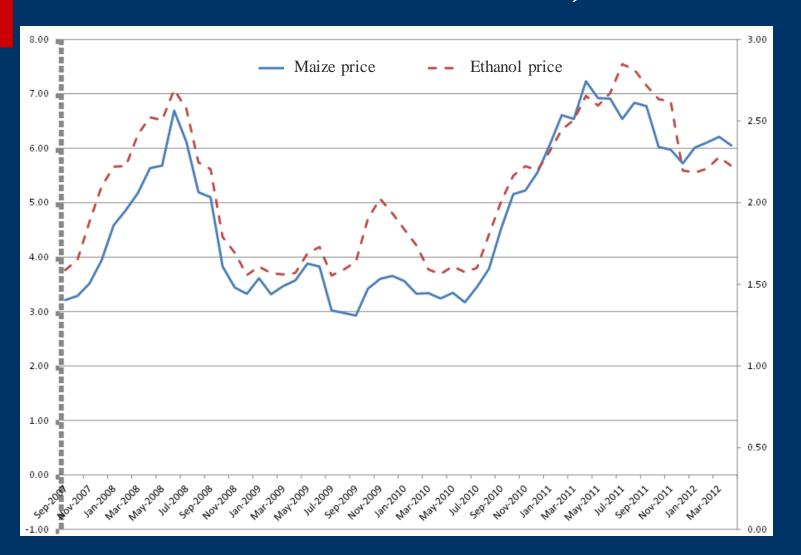
Source: Swinnen, Knops, and Herck (2013)

U.S. Ethanol and Maize Prices, 2004-2006



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U.S. Maize and Ethanol Prices, 2007-2012





Policy Responses: Two Options

- 1. Decouple world market and domestic prices
- 2. Compensate losers



Decouple world market and domestic prices

- Trade policies to reduce price transmission
- Direct price control
- Removal of VAT on food
- Short term supply management
- Production expansions



Compensation

- Targeted cash transfers
- Targeted or untargeted food subsidies
- Increased public sector wages



The Policy Process and Consequences (1)

- 1. Ad hoc, delayed action
- 2. High fiscal costs
 - Revenue losses
 - Export bans
 - Import tariffs
 - Elimination of VAT
 - Program costs
- 3. Interference with price signal



The Policy Process and Consequences (2)

- 4. Poor targeting (intentional or not)
 - Transfers, safety nets
 - Food and fertilizer subsidies
- 5. Corruption
- 6. Cross-border trading
- 7. Selective enforcement of export bans
- 8. Untimely government procurement



Political Economy Lessons (1)

- 1. Protecting government legitimacy
- 2. Pursuing domestic policies irrespective of international consequences
- 3. Unitary government decision-making is unusual
- 4. Repeating past or expanding current policies
- 5. Relative power of stakeholder group varied



Political Economy Lessons (2)

- 6. Increasing urban bias
- 7. Smallholders versus larger farms
- 8. Mutual mistrust between government and the private sector
- 9. Foreign agencies had little influence



Lessons for Policy Assistance

- 1. Do not assume unitary government decisionmaking process
- 2. Expect strong urban bias
- 3. Expect strong bias in favor of large-scale farming: Rhetoric vs. action
- 4. The evidence-base for policy decisions is weak
- 5. Mutual mistrust between public and private sector may be an important hindrance to broadbased economic growth



Recommendations

- Protect price signals
- Emphasize targeted compensation over price interventions
- Risk management tools for all system agents
- Seek high levels of price transmission
- Seek low levels of trade restrictions



Recommendations (2)

- Increase supply elasticities for food
- Improve management of cereal stocks
- Seek competitive behavior in supply chain
- Make demand for biofuel input price-related
- Strengthen international agreements regarding exporter behavior
- Improve public-private collaboration



Sources

- Per Pinstrup-Andersen (Editor). Food Price Policy in an era of Market Instability. Oxford University Press, 2015.
- www.wider.unu.edu/foodpricepolicy

